Financing Strategies for Disaster Risk Management in the Caribbean

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\mathbf{BY}

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CARIBBEAN EMERGENCY LEGISLATION PROJECT (C.E.L.P.) NATIONAL WORKSHOP

Content



- Examine the <u>Link</u> between Financing Strategies for DRM and the Preliminary Findings of the C.E.L.P. Project
- Identify specific Financing Strategies for DRM
- <u>Distinguish</u> between Ex ante and Ex post Financing Strategies
- Appraise <u>Ex post</u> Financing Strategies
- Appraise <u>Ex ante</u> Financing Strategies
- Grenada Case Study using Ex ante Financing Strategies

Financing Elements of this Project

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Project Challenges (See Draft Background Note):

- Either no or limited funds are directly allocated for disasters and disaster prevention; and
- The absence of national building codes.

Financing Elements of this Project



Project Lessons (See Draft Background Note):

- Caribbean Governments need to establish a substantial and separate national fund for disaster management and emergency response; and
- These disaster funds should be supported by procedures and guideline that ensures impartiality, accountability, efficiency and discourage waste.

Financing Strategies



EX ANTE

- 1. Catastrophe Funds
- 2. Insurance
- 3. Investments in Mitigation
- 4. Catastrophe Bonds
- 5. Contingent Credit
- 6. Weather Derivatives
- 7. Catastrophe Surplus Notes
- 8. Catastrophe Swaps
- 9. Catastrophe Equity Puts
- 10. Exchange Trade Catastrophe Options

EX POST

- 1. Loan Diversions
- 2. Central Bank Loans
- 3. Budget Re-allocation
- 4. Taxation
- 5. International Aid
- 6. External Debt

Financing Strategies

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EX ANTE

- Could be used to reduce the economic losses caused disasters;
- Requires a sacrifice today for protection in the future.

EX POST

- Slow release of funds
 (Aid: Negotiate, Loans: Lack HR/Institutional Capacity);
- Misuse of Funds (Politics);
- Diversion of Funds for other major disasters;
- Existing Fiscal and Balance of Payments Problems.

Hurricane Ivan and Grenada 2004



- INVESTMENT IN STRUCTURAL MITIGATION
- FEMA \$1:\$2; US\$1m/YEAR = US\$13m; St. Marks Secondary School

CATASTROPHE FUND

• US\$4m/YEAR + interest = US\$76m; 2006/2007 Budget Speech

CATASTROPHE BOND

• 2001; Premium of US\$5m/year to US\$16m/year could have provided coverage for US\$200m

Conclusions from the Grenada Case Study

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- Aid: US\$63.75 m
- Total Damage Cost + Loans: US\$952 m
- Resources Gap: US\$885 m
- Ex ante Financing Strategies could have reduced the Resource Gap further in the aftermath of Hurricane Ivan (2004)

Conclusions from the Grenada Case Study

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- International/Regional Organisations, Donor Agencies,
 Development Organisations should provide more funds in the pre-disaster period vs post-disaster period;
- International/Regional Organisations, Donor Agencies, Development Organisations could **assist** Caribbean Governments with the costs and expertise required to **issue catastrophe bonds** even though they have high transaction costs; and
- Innovative Fiscal Incentives should be provided by Caribbean Governments to all economic actors so that they can invest in Structural Mitigation.

Conclusion

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 No discourse, dialogue or policy on Financing Strategies for Disaster Risk Management could **begin** without addressing ex ante financing strategies; and

• Caribbean Countries need to identify specific Ex ante Financing Strategies that would **target** both the poor and marginalised, poor communities, other individuals, households and businesses.

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